

<b>7.01.68</b>	<b>Extracranial Carotid Artery Stenting</b>		
<b>Original Policy Date:</b>	December 18, 2009	<b>Effective Date:</b>	July 1, 2022
<b>Section:</b>	7.0 Surgery	<b>Page:</b>	Page 1 of 23

## Policy Statement

- I. Carotid angioplasty with associated stenting and embolic protection may be considered **medically necessary** in individuals with **all** of the following:
  - A. 50% to 99% stenosis (North American Symptomatic Carotid Endarterectomy Trial [NASCET] measurement)
  - B. Symptoms of focal cerebral ischemia (transient ischemic attack or monocular blindness) in the previous 120 days, symptom duration less than 24 hours, or nondisabling stroke
  - C. Anatomic contraindication for carotid endarterectomy (e.g., prior radiotherapy or neck surgery, lesions surgically inaccessible, spinal immobility, or tracheostomy)

Carotid angioplasty with associated stenting and embolic protection is considered **investigational** for all other indications, including but not limited to, individuals with carotid stenosis who are suitable candidates for carotid endarterectomy (CEA) and patients with carotid artery dissection.

Carotid angioplasty without associated stenting and embolic protection is considered **investigational** for all indications, including but not limited to, individuals with carotid stenosis who are suitable candidates for carotid endarterectomy (CEA) and patients with carotid artery dissection.

**NOTE:** Refer to [Appendix A](#) to see the policy statement changes (if any) from the previous version.

## Policy Guidelines

The intent of the second investigational policy statement is that carotid angioplasty with embolic protection but without stenting is investigational. There may be unique situations where the original intent of surgery was to perform carotid angioplasty with stenting and embolic protection, but anatomic or other considerations prohibited placement of the stent.

### Coding

The following CPT codes are used to report open and percutaneous transcatheter placement of stent(s) in the cervical carotid artery and include angioplasty when performed, and all associated radiologic supervision and interpretation:

- **37215:** Transcatheter placement of intravascular stent(s), cervical carotid artery, open or percutaneous, including angioplasty, when performed, and radiological supervision and interpretation; with distal embolic protection
- **37216:** Transcatheter placement of intravascular stent(s), cervical carotid artery, open or percutaneous, including angioplasty, when performed, and radiological supervision and interpretation; without distal embolic protection

The following CPT code is also available:

- **37217\*:** Transcatheter placement of intravascular stent(s), intrathoracic common carotid artery or innominate artery by retrograde treatment, open ipsilateral cervical carotid artery exposure, including angioplasty, when performed, and radiological supervision and interpretation

**\*Note:** This code indicates the procedure is performed by transcervical or retrograde approach, but is considered carotid stenting.

## Description

Carotid artery angioplasty with stenting is a treatment for carotid stenosis that is intended to prevent a future stroke. It is an alternative to medical therapy and a less-invasive alternative to carotid endarterectomy (CEA).

## Related Policies

- Endovascular Procedures for Intracranial Arterial Disease (Atherosclerosis and Aneurysms)
- Endovascular Therapies for Extracranial Vertebral Artery Disease

## Benefit Application

Benefit determinations should be based in all cases on the applicable contract language. To the extent there are any conflicts between these guidelines and the contract language, the contract language will control. Please refer to the member's contract benefits in effect at the time of service to determine coverage or non-coverage of these services as it applies to an individual member.

Some state or federal mandates (e.g., Federal Employee Program [FEP]) prohibits plans from denying Food and Drug Administration (FDA)-approved technologies as investigational. In these instances, plans may have to consider the coverage eligibility of FDA-approved technologies on the basis of medical necessity alone.

## Regulatory Status

A number of CAS and EPDs have been approved by the U.S. Food and Drug Administration (FDA) through the premarket approval (PMA) or the 510(k) process. Table 1 lists the original PMA's with product code NIM and Table 2 lists 510(k) approvals with product code NTE.

**Table 1. FDA Premarket Approvals for Carotid Artery Stents and Embolic Protection Devices**

Manufacturer	Device	PMA	PMA Date
Cordis Corp.	Cordis Precise Nitinol Stent System	P030047	Sept 2006
Abbott Vascular	Acculink Carotid Stent System and Rx Acculink Carotid Stent System	P040012	Aug 2004
Abbott Vascular	XACT Carotid Stent System	P040038	Sep 2005
Boston Scientific Corp.	Carotid Wallstent Monorail Endoprosthesis	P050019	Oct 2008
Boston Scientific Corp.	Endotex Nextstent Carotid Stent and Delivery System and Endotex Carotid Stent and Monorail Delivery System	P050025	Oct 2006
Medtronic Vascular	jProtege GPS and Protégé Rx Carotid Stent Systems	P060001	Jan 2007
Medtronic Vascular	Exponent Self-Expanding Carotid Stent System with Over-the-Wire or Rapid-Exchange Delivery System	P070012	Oct 2007
Silk Road Medical, Inc.	Enroute Transcarotid Stent System	P140026	May 2015
W. L Gore & Associates, Inc Gore Carotid Stent	Gore Carotid Stent	P180010	Nov 2018

PMA: Premarket approval

**Table 2. FDA 510(k) Carotid Artery Stents and Embolic Protection Devices**

Manufacturer	Stents and Devices	510(k) Number	PMA/510(k) Date
	carotid stents		
Guidant, now Abbott Vascular	Accunet and RX Accunet Embolic protection system	K042218	Aug 2004

Manufacturer	Stents and Devices	510(k) Number	PMA/510(k) Date
Guidant, now Abbott Vascular	Rx AccUNET 2 Embolic Protection System	K042908	Nov 2004
Guidant, now Abbott Vascular	Rx AccUNET Embolic Protection System	K052165	Aug 2005
Abbott Vascular	Emboshield® embolic protection system	K052454	Sep 2005
Cordis Corp.	AngioGuardä XP and RX emboli capture guidewire systems	K062531	Sep 2006
Boston Scientific	FilterWire EZ™ embolic protection system	K063313	Dec 2006
EV3 Inc	Spiderx	K052659	Feb 2007
EV3 Inc	Spidefx	K063204	Nov 2007
GORE	GORE® Flow Reversal System	K083300	Feb 2009
GORE	GORE® Embolic Filter	K103500	May 2011
Medtronic/Invatec	Mo.Ma® Ultra Proximal Cerebral Protection Device	K092177	Oct 2009
Silk Road Medical	ENROUTE™ Transcarotid Stent System and ENROUTE Transcarotid Neuroprotection System	K143072	Feb 2015
Gardia Medical	Wirion	K143570	Jun 2015
Abbott Vascular	Rx AccUNET Embolic Protection System	K153086	Nov 2015
Silk Road Medical, Inc.	Enroute Transcarotid Neuroprotection System	K153485	Mar 2016
Gardia Medical Ltd.	Wirion	K180023	Mar 2018
Contego Medical, LLC	Paladin Carotid Post-Dilation Balloon System With Integrated Embolic Protection (Paladin System)	K181128	Sep 2018
Contego Medical, LLC	Vanguard Iep Peripheral Balloon Angioplasty System With Integrated Embolic Protection	K181529	Dec 2018
Abbott Vascular	Emboshield Nav6 Embolic Protection System, Barewire Filter Delivery Wires	K191173	Jul 2019

FDA: Food and Drug Administration; PMA: premarket approval.

Each FDA-approved carotid stent is indicated for combined use with an EPD to reduce risk of stroke in patients considered at increased risk for periprocedural complications from CEA who are symptomatic with greater than 50% stenosis, or asymptomatic with greater than 80% stenosis with degree of stenosis assessed by ultrasound or angiogram, with computed tomography angiography also used. Patients are considered at increased risk for complications during CEA if affected by any item from a list of anatomic features and comorbid conditions included in each stent system's Information for Prescribers.

The RX Acculinkä Carotid Stent System is also approved for use in conventional risk patients (not considered at increased risk for complications during CEA) with symptoms and 70% or more stenosis by ultrasound or 50% or more stenosis by angiogram, and asymptomatic patients with 70% or more stenosis by ultrasound or 60% or more stenosis by angiogram.

The FDA-approved stents and EPDs differ in the deployment methods used once they reach the target lesion, with the rapid exchange devices designed for more rapid stent and filter expansion. The FDA has mandated postmarketing studies for EPDs, including longer follow-up for patients already reported to the FDA and additional registry studies, primarily to compare outcomes as a function of clinician training and facility experience. Each manufacturer's system is available in various configurations (e.g., straight or tapered) and sizes (diameters and lengths) to match the vessel lumen that will receive the stent.

In 2015, the ENROUTE™ Transcarotid Neuroprotection System was cleared for marketing by the FDA through the 510(k) process. ENROUTE is a flow reversal device designed to be placed via direct carotid access.

FDA product codes: NIM (stents) and NTE (EPDs).

## Rationale

### Background

Combined with optimal medical management, carotid angioplasty with or without stenting has been evaluated as an alternative to carotid endarterectomy (CEA). Carotid artery stenting (CAS) involves the introduction of coaxial systems of catheters, microcatheters, balloons, and other devices. The procedure is most often performed through the femoral artery, but a transcervical approach can also be used to avoid traversing the aortic arch. The procedure typically takes 20 to 40 minutes. Interventionalists almost uniformly use an embolic protection device (EPD) to reduce the risk of stroke caused by thromboembolic material dislodged during CAS. Embolic protection devices can be deployed proximally (with flow reversal) or distally (using a filter). Carotid angioplasty is rarely performed without stent placement.

The proposed advantages of CAS over CEA include:

- General anesthesia is not used (although CEA can be performed under local or regional anesthesia)
- Cranial nerve palsies are infrequent sequelae (although almost all following CEA resolve over time)
- Simultaneous procedures may be performed on the coronary and carotid arteries.

### Literature Review

Evidence reviews assess the clinical evidence to determine whether the use of a technology improves the net health outcome. Broadly defined, health outcomes are the length of life, quality of life, and ability to function including benefits and harms. Every clinical condition has specific outcomes that are important to patients and managing the course of that condition. Validated outcome measures are necessary to ascertain whether a condition improves or worsens; and whether the magnitude of that change is clinically significant. The net health outcome is a balance of benefits and harms.

To assess whether the evidence is sufficient to draw conclusions about the net health outcome of technology, 2 domains are examined: the relevance, and quality and credibility. To be relevant, studies must represent 1 or more intended clinical use of the technology in the intended population and compare an effective and appropriate alternative at a comparable intensity. For some conditions, the alternative will be supportive care or surveillance. The quality and credibility of the evidence depend on study design and conduct, minimizing bias and confounding that can generate incorrect findings. The randomized controlled trial (RCT) is preferred to assess efficacy; however, in some circumstances, nonrandomized studies may be adequate. Randomized controlled trials are rarely large enough or long enough to capture less common adverse events and long-term effects. Other types of studies can be used for these purposes and to assess generalizability to broader clinical populations and settings of clinical practice.

### Clinical Context and Therapy Purpose

The purpose of carotid artery stenting (CAS) is to provide a treatment option for carotid artery stenosis that is an alternative to medical therapy and a less-invasive alternative to carotid endarterectomy (CEA).

The question addressed in this evidence review is: Does the use of CAS improve the net health outcome in patients with carotid stenosis?

The following PICO was used to select literature to inform this review.

### Populations

The relevant population of interest is individuals with CAS.

**Interventions**

The therapy being considered is CAS.

**Comparators**

The comparator of interest is CEA.

**Outcomes**

The general outcomes of interest are overall survival, morbid events, treatment-related mortality, and treatment-related morbidity.

**Study Selection Criteria**

Methodologically credible studies were selected using the following principles:

- To assess efficacy outcomes, comparative controlled prospective trials were sought, with a preference for RCTs and systematic reviews;
- In the absence of such trials, comparative observational studies were sought, with a preference for prospective studies.
- To assess long-term outcomes and adverse events, single-arm studies that capture longer periods of follow-up and/or larger populations were sought.
- Studies with duplicative or overlapping populations were excluded.

**Review of Evidence****Risk-Benefit Ratio of Invasive Carotid Procedures**

Endovascular CAS and surgical CEA for carotid artery disease trades procedure-related harms of stroke and death for the benefit of reduced stroke risk over subsequent years; the balance determines whether either intervention will result in a net clinical benefit. That balance has been scrutinized for CEA but not for CAS; accordingly, results from trials of CEA must be extrapolated to assess outcomes for CAS.

**Randomized Controlled Trials**

A series of landmark clinical trials from the late 1980s through the 1990s compared the benefits and harms of CEA with best medical therapies then available in symptomatic and asymptomatic individuals with carotid artery stenosis.<sup>1,2,3,4,5,6,7</sup> Those trial results defined the magnitude of risk reduction for stroke and the periprocedural stroke and death rates for 30 days, which must be offset to achieve a net clinical benefit (benefit outweighing harm), less than 3% for asymptomatic (>60% stenosis), and less than 6% for symptomatic patients (50%-69% or 70%-99% stenosis). Furthermore, because periprocedural harms are immediate, but benefit accrues over time, a net clinical benefit is obtained only for those patients surviving long enough to counterbalance the immediate harms. The necessary life expectancy defined by the trial duration needed to demonstrate benefit is summarized in Table 3.

**Table 3. Acceptable Periprocedural Death or Stroke Rate in Clinical Trials of CEA**

Symptoms	Stenosis, %	Acceptable Periprocedural Death/Stroke Rate, %	Anticipated Life Expectancy, y
No	60-99	<3	5
Yes	50-69	<6	5
	70-99	<6	2

CEA: carotid endarterectomy.

As an example of the fine line between benefit and harm, Arazi et al (2008)<sup>8</sup> performed a decision analysis of benefit for patients with asymptomatic stenosis using a base case derived from the Asymptomatic Carotid Surgery Trial (periprocedural death/stroke rate, 1.8%).<sup>7</sup> Over a 5-year time horizon, CEA provided 4 days of stroke-free survival and net harm when periprocedural death or disabling stroke rates exceeded 2.1%.

Since the landmark trials, there has been considerable improvement in medical care resulting in a substantial decline in stroke rates among patients with asymptomatic carotid disease.<sup>9,10</sup> Current medical therapies such as aggressive lipid-lowering medications, were

inconsistently used in the landmark trials. Also, surgeons in contemporary clinical trials have achieved CEA periprocedural death and stroke rates lower than those in the pivotal trials used to establish the benchmarks. For example, in the Carotid Revascularization Endarterectomy versus Stenting Trial (CREST), the death or stroke rate for symptomatic patients was 3.2% and for asymptomatic patients was 1.4%.<sup>11</sup> Accordingly, the benchmarks established decades ago may no longer be appropriate. A recent consensus document by De Rango et al (2013) has suggested benchmarks of 2.0% for asymptomatic and 4.0% for symptomatic individuals.<sup>12</sup> Excluded from landmark CEA trials were patients with significant comorbidities judged likely to cause death within 5 years that might also increase periprocedural and anesthetic risk for complications. Therefore, CAS has appeal as a treatment option for patients with potentially higher periprocedural risk due to medical (e.g., severe cardiac dysfunction, requirement for combined coronary and carotid revascularization, severe renal or pulmonary dysfunction, and other characteristics associated with increased surgical risk) or anatomic reasons (e.g., surgically inaccessible stenosis, prior radiation, prior neck surgery, spinal immobility, prior laryngeal nerve palsy, contralateral occlusion, prior ipsilateral CEA, restenosis after CEA).

Although the general anesthetic risk is considered a potential reason to use CAS, CEA can be safely performed under local or regional anesthesia,<sup>13</sup> as confirmed in the 95-center General Anesthesia versus Local Anesthesia (GALA) trial.<sup>14</sup> The GALA trial investigators randomized 3526 patients undergoing CEA to general or local anesthesia and found no difference in 30-day death, stroke, or myocardial infarction (MI) rates based on anesthetic approach (relative risk [RR], 0.94; 95% confidence interval [CI], 0.70 to 1.3).<sup>14</sup>

### **Randomized Controlled Trials of Carotid Artery Stenting Versus Carotid Endarterectomy SAPPHIRE Trial**

The first major RCT comparing CAS with CEA was the Stenting and Angioplasty, with Protection in Patients at High Risk for Endarterectomy (SAPPHIRE) trial reported by Yadav et al (2004).<sup>15</sup> The relevant conclusions are summarized below:

- For patients with symptomatic stenosis at increased risk for periprocedural complications from CEA (n=96), the sample size was small, resulting in wide CIs for estimated effects; differences between arms in 30-day and 1-year outcomes were not statistically significant.
- For patients with asymptomatic stenosis at increased risk for periprocedural complications from CEA (n=238), differences in 30-day outcomes also had wide CIs and were not statistically significant.
- The study closed early due to slow recruitment as nonrandomized stent registries were established, resulting in fewer study patients than planned, which compromised the evaluation of noninferiority.
- Variance in differential complication rates for the 2 treatments across sites might have influenced results, because 5 of 34 sites contributed 64% of randomized patients, and data were unavailable for comparison.
- Direct comparative evidence was lacking for optimal medical management alone as an alternative to adding CAS with an embolic protection device (EPD) or CEA for patients with increased risk of surgical complications.

Long-term follow-up of SAPPHIRE was reported at 3 years.<sup>16,17</sup> For asymptomatic and symptomatic patients combined, ipsilateral strokes from day 31 to day 1080 were observed in 4.4% of patients undergoing CAS and in 3.6% with CEA (estimated from a digitized figure). Cumulative 3-year repeat target vessel revascularization (a proxy for restenosis) was more common after CEA but the difference was not statistically significant (7.1% vs 3.0%; p=.26).

### **SPACE Trial**

Ringleb et al (2006) published results from the Stent-supported Percutaneous Angioplasty of the Carotid Artery versus Endarterectomy (SPACE) trial. This trial randomized 1200 patients within 180 days of neurologic symptoms, transient ischemic attack, or moderate (non disabling) stroke, and with 50% or more stenosis of the ipsilateral carotid artery to CAS (n=605) with or without EPD (73%

of procedures performed without) or to CEA (n=595).<sup>18</sup> The analysis (N =1183) failed to conclude that CAS was noninferior to CEA by a margin of 2.5% for the primary outcome of ipsilateral ischemic stroke or death by 30 days after randomization. Periprocedural (30-day) event rates were 6.8% for the CAS group and 6.3% for the CEA group. The absolute between-group difference favored CEA and was 0.5% (90% CI, -1.9% to 2.9%) by intention-to-treat analysis and 1.3% (90% CI, -1.1% to 3.8%) in per-protocol analysis.

Editorialists pointed to some methodologic issues raised with the SPACE trial, including the high rate of rejection for potential participating collaborators (»25%, based on their prior outcomes records, but review criteria were not reported), and the lack of a requirement to use an EPD with CAS (although 30-day event rates were 7.3% with vs 6.7% without EPD).<sup>19,20</sup>

Long-term follow-up of the SPACE trial was reported at 2 years.<sup>17</sup> Approximate annual ipsilateral stroke rates from day 31 through longest follow-up for CAS and CEA were 0.4% in each group. Following the periprocedural period (i.e., 31 days to longest follow-up), stroke risk reduction in symptomatic patients not selected based on medical or anatomic comorbidities was similar for CAS and CEA. Recurrent stenosis greater than 70% was more frequent at 2 years with CAS (10.7%) than with CEA (4.6%; p=.001).

### **EVA-3S Trial**

The Endarterectomy Versus Stenting in Patients with Symptomatic Severe Carotid Stenosis (EVA-3S) trial was a noninferiority comparison of CAS (with EPD in 92%) to CEA in symptomatic patients at average risk for complications from CEA with 60% or more stenosis of the ipsilateral carotid artery.<sup>21</sup> The trial was terminated prematurely (N=527 enrolled; original target N=872), based on interim analysis of 30-day outcomes. The incidence of any stroke or death through 30 days was 3.9% (95% CI, 2.0% to 7.2%) after CEA and 9.6% (95% CI, 6.4% to 14%) after CAS (RR=2.5; 95% CI, 1.2 to 5.1; p=.01).

Over a mean 2.1 years of follow-up, restenosis ( $\geq 50\%$ ) was more frequent following CAS (12.5%) than CEA (5.0%).<sup>22</sup> Long-term follow-up from EVA-3S was reported at 4 years.<sup>23</sup> Approximate annual ipsilateral stroke rates from day 31 through longest follow-up for CAS and CEA, respectively, were 1.1% and 0.9%. These results supported a conclusion that following the periprocedural period (i.e., 31 days to longest follow-up), stroke risk reduction in symptomatic patients not selected based on medical or anatomic comorbidities was similar for CAS and CEA. Editorialists criticized EVA-3S for recommending but not requiring antiplatelet premedication (3 days of aspirin plus ticlopidine or clopidogrel) and for not requiring interventionalists to be adequately experienced with the specific stent, and EPDs used to treat trial subjects.<sup>19,20</sup>

Participating interventionalists were required to have completed 12 or more CAS procedures compared with 25 or more CEAs for vascular surgeons. EVA-3S also permitted the use of 5 different stents and 7 different EPDs but required only 2 prior procedures with a new device before an investigator could use that device on a patient randomized to CAS.

Mas et al (2014) published long-term follow-up (median, 7.2 years) from the EVA-3S trial.<sup>24</sup> Complete follow-up until death or the final telephone interview was obtained in 493 (94%) of the 527 patients. At the 5-year follow-up, the main composite endpoint (ipsilateral stroke after randomization or procedural stroke or death) occurred in 29 (11%) of 265 subjects in the CAS group and 16 (6.1%) of 262 subjects in the CEA group (5-year absolute risk reduction, 4.7%). The hazard ratio (HR) for CAS versus CEA was 1.85 (95% CI, 1.0 to 3.40; p=.04). At the 10-year follow-up, the HR for the main composite endpoint for CAS versus CEA was 1.70 (95% CI, 0.95 to 3.06; p=.07).

### **International Carotid Stenting Study**

The International Carotid Stenting Study (ICSS) enrolled 1713 symptomatic patients at 50 academic medical centers across Europe, Australia, New Zealand, and Canada between May 2001 and October 2008.<sup>25</sup> Embolic protection devices were recommended but not required



(used in 72% of procedures), and a number of different stents and EPD types were used. Based on plausible event rates, a target study sample size of 1500 was estimated to be able to define a between-group difference less than 3.3% in disabling stroke or death and a 3.0% difference in 30-day stroke, death, or MI. Only interim 30- and 120-day results were included in the initial report. From a per-protocol analysis, the 7.1% periprocedural death or stroke death rates accompanying CAS both exceeded the rate established to provide a net clinical benefit and was more than twice that following CEA (3.4%). In a subgroup analysis of 231 ICSS participants, new ischemic brain lesions were approximately 3-fold more frequent following CAS, and protective devices did not appear to mitigate their occurrence.<sup>26</sup> Interim results were consistent with the accompanying editorialist's conclusion that "routine stenting in symptomatic patients must now be difficult to justify...."<sup>27</sup>

Bonati et al (2015) published longer-term follow-up results from ICSS.<sup>28</sup> The cumulative 5-year risk of fatal or disabling stroke did not differ significantly between the CAS (6.4%) and the CEA groups (6.5%; HR=1.06; 95% CI, 0.72-1.57; p=.77). However, the 5-year cumulative risk of any stroke was higher in the CAS group (15.2%) than in the CEA group (9.45%; HR=1.71; 95% CI, 1.28 to 2.3; p<.001). The authors noted that the difference between CEA and CAS groups in stroke risk after the procedural period was mainly attributable to strokes occurring in the contralateral carotid or vertebrobasilar territory in the CAS group. Functional outcomes, measured by modified Rankin Scale scores, did not differ significantly between groups.

Altinbas et al (2014) reported that periprocedural rates of hemodynamic instability in the ICSS differed between CEA and CAS groups.<sup>29</sup> Hemodynamic depression occurred more commonly in CAS patients (13.8% vs. 7.2%; RR=1.9; 95% CI, 1.4 to 2.6; p<.000), while hypertension requiring treatment occurred less commonly in CAS patients (RR=0.2; 95% CI, 0.1 to 0.4; p<.000). Hemodynamic instability was not associated with the ICSS study's primary composite outcome.

Featherstone et al (2016) published a health technology assessment on ICSS funded by the National Institute for Health Research.<sup>30</sup> The assessment reviewed the data presented above, concluding that "the functional outcome after stenting is similar to endarterectomy, but stenting is associated with a small increase in the risk of nondisabling stroke. The choice between stenting and endarterectomy should take into account the procedural risks related to individual patient characteristics."

## CREST

Carotid Revascularization Endarterectomy Versus Stenting (CREST) Trial was conducted between December 2000 and July 2008, and enrolled 2522 patients at 117 centers across the U. S. and Canada.<sup>11</sup> Of 427 interventionalists who applied to participate in CREST, only 224 (52%) were approved.<sup>31</sup> Inclusion was initially restricted to recently symptomatic patients. Due to slow enrollment, the protocol was amended to include asymptomatic patients. A March 2004 protocol amendment excluded further enrollment of patients 80 years and older due to poor outcomes. Of the 1271 patients randomized to CAS, 65 underwent CEA and 54 underwent neither procedure; of the 1251 patients randomized to CEA, 13 underwent CAS, and 44 underwent neither procedure. Twenty patients were excluded from 1 site due to reported data fabrication. A sample size of 2500 was targeted to detect a 46% reduction in the HR for the primary endpoint of any stroke, MI, or death during the periprocedural period or ipsilateral stroke within 4 years after randomization.

In the entire sample (symptomatic and asymptomatic patients), investigators reported no difference between CAS and CEA for the primary outcome. Stroke was more frequent following CAS; MI was more frequent after CEA. The periprocedural MI rate after CEA (2.3%) was considerably higher in CREST than any comparable trial (e.g., in EVA-3S, 0.8%; SPACE, 0%; ICSS, 0.6%). This might be attributable to a somewhat higher prevalence of coronary artery disease among participants and routine cardiac enzyme assays, but the relative difference was large. Periprocedural CAS death or stroke rates were the lowest reported in any trial. Although participating interventionalists performing CAS were highly selected, periprocedural death or



stroke rates following CAS exceeded those for CEA: in symptomatic patients, 5.6% vs. 2.4%, respectively (the lowest rate for CAS reported in any trial); in asymptomatic patients, 2.6% vs. 1.4%, respectively.<sup>32</sup> The RR for periprocedural death or stroke in the symptomatic group was 1.89 (95% CI, 1.11-3.21) and in the asymptomatic group, it was 1.85 (95% CI, 0.79-4.34). The trial had limited power to detect a difference between procedures in the asymptomatic group. In CREST, 2-year restenosis (>70%) or reocclusion rates were similar following CEA (6.3%) and CAS (6.0%); 2-year restenosis alone was 5.8% with either procedure.<sup>33</sup>

Brott et al (2016) reported on long-term follow-up from CREST. There were no significant differences in the primary composite outcome (any periprocedural stroke, MI, death, or postprocedural ipsilateral stroke) between the CEA (9.9%) and CAS (11.8%; HR=1.10) groups when followed up to 10 years.<sup>34</sup> The second primary endpoint (postprocedural ipsilateral stroke rates) also did not differ significantly between CEA (5.6%) and CAS (6.9%; HR=0.99).

Interventionalists in CREST were the most carefully selected in any trial, and the lack of similar selection criteria has been a critique of the other trials.<sup>35</sup> Analyses of CAS in Medicare patients between 2005 and 2007 found that few CAS operators had the experience of CREST investigators.<sup>36</sup> Among the 11846 procedures with documented operator experience, 68% were performed by operators having performed fewer than 12 procedures.

In a follow-up analysis of CREST data, Gonzales et al (2014) reported no differences in efficacy and safety outcomes for subjects based on receiving treatment in high-, medium-, or low-volume centers.<sup>37</sup>

### **Asymptomatic Carotid Trial**

The Asymptomatic Carotid Trial was a noninferiority trial reported by Rosenfield et al (2016) who compared CAS with CEA in asymptomatic individuals, not at high-risk for surgical complications.<sup>38</sup> Enrollment began in 2005, with a target of 1658 participants, but the trial was halted in 2013 at 1453 participants because of slow enrollment. The primary composite endpoint (death, stroke, or MI within 30 days or ipsilateral stroke within 1 year) was met by 3.8% of CAS and 3.4% of CEA patients, while the cumulative 5-year rate of stroke-free survival was 93.1% with CAS and 94.7% with CEA ( $p=.44$ ). This trial did not answer how best to treat asymptomatic patients because it did not include a medical therapy arm. Patients treated with current best medical therapy might have had an ipsilateral stroke rate of only 0.5% to 1% per year.<sup>39</sup>

### **Asymptomatic Carotid Trial 2**

The second asymptomatic carotid surgery trial (ACST-2) was a multicenter RCT comparing CAS and CEA in 3625 asymptomatic patients with severe carotid stenosis.<sup>40</sup> There was no significant difference between groups in the composite of death, MI, or stroke with CAS or CEA (3.9% vs. 3.2%;  $p=.26$ ) within 30 days of the procedure. Five-year non-procedure related stroke was also similar between groups (5.3% with CAS vs. 4.5% with CEA; RR=1.6; 95% CI, 0.86 to 1.57;  $p=.33$ ). The authors considered the long-term outcomes of these procedures to be similar with uncommon serious complications.

### **Additional Randomized Controlled Trials**

Several other smaller trials have compared CEA with CAS. Li et al (2014) published a trial that randomized 130 subjects at high-risk of stroke due to angiographically confirmed carotid stenosis ( $\geq 50\%$ ) to CEA ( $n=65$ ) or CAS ( $n=65$ ).<sup>41</sup> The authors reported a 3-month postoperative risk of mortality of 1.5% with CAS compared with 9.2% with CEA. However, "existence of complete follow-up data" was an inclusion criterion, and insufficient details were provided about enrollment and randomization procedures to permit conclusions about the trial.

Kuliha et al (2015) published results of an RCT that allocated 150 subjects with at least 70% internal carotid artery stenosis to CEA ( $n=73$ ) or CAS ( $n=77$ ).<sup>42</sup> New infarctions on magnetic resonance imaging were found more frequently after CAS (49% vs. 25%;  $p=.002$ ).

Reiff et al (2019) published 1-year interim results of the Stent-supported Percutaneous Angioplasty of the Carotid Artery versus Endarterectomy 2 (SPACE-2) RCT.<sup>43</sup> The SPACE-2 RCT was originally planned to compare best medical treatment (BMT) to CEA plus BMT or CAS plus BMT in 3550 patients with high-grade asymptomatic extracranial carotid artery stenosis.

However, because patient recruitment was slow, the RCT was amended in 2013 to become 2 parallel randomized studies (BMT alone vs. CEA plus BMT, and BMT alone vs. CAS plus BMT). After recruitment continued to be slow, SPACE-2 was ultimately stopped early in 2016 after only 513 patients were randomized. Although the interim analysis did not find significant differences between CEA and CAS in 1-year rates of stroke or all-cause mortality, SPACE-2 authors noted that it is insufficiently powered to detect such differences.

### **Section Summary: Randomized Controlled Trials of Carotid Artery Stenting versus Carotid Endarterectomy**

Randomized controlled trials comparing CEA with CAS enrolled a mix of symptomatic and asymptomatic patients and employed different selection criteria for participating centers. Periprocedural stroke and death rates following CAS often exceeded those after CEA. Following the early perioperative period ( $\geq 31$  days), the rates of ipsilateral stroke and/or transient ischemic attack appear to be similar for the 2 procedures. While some trials found higher restenosis rates after CAS (SAPPHIRE, SPACE, EVA-3S), restenosis in CREST occurred at a similar frequency following either procedure. The rates of early complications in SPACE, EVA-3S, and ICSS exceeded 6.0%. In CREST, periprocedural death or stroke rates with CAS were less than 6% in symptomatic and 3% in asymptomatic patients. Interventionalists in CREST were the most carefully selected in any trial, and the criteria used to credential in other trials has been a focus of criticisms, along with the inconsistent use of EPDs.<sup>44</sup>

No RCTs have compared CAS with medical therapy. Therefore, it is not possible to determine whether CAS is superior to medical therapy. Since the pivotal CEA versus medical therapy trials, there has been a marked improvement in medical therapy and declining stroke rates in asymptomatic patients with carotid stenosis. In 1993, the Asymptomatic Carotid Surgery Trial reported that the annual ipsilateral stroke rate was approximately 2.0% with medical therapy.<sup>4</sup> A meta-analysis of studies completing enrollment between 2000 and 2010 found a pooled estimate for annual ipsilateral stroke incidence of 1.13%. This decrease in stroke risk has been used to argue that medical therapy in asymptomatic patients is preferable to surgical intervention.<sup>27,45,46</sup>

### **Systematic Reviews**

Several TEC Assessments and meta-analyses have been published, all reporting similar findings.<sup>47,48,49,50,51,52</sup> In average-risk symptomatic patients, the body of evidence has demonstrated worse periprocedural outcomes with CAS than with CEA. For example, a 2020 Cochrane review found CAS associated with an increased risk of periprocedural death or stroke based on 10 RCTs that included 5396 patients (odds ratio [OR]=1.70, 95% CI 1.31-2.19).<sup>47</sup> Risk of periprocedural death or stroke remained higher with CAS in subgroup analysis of patients younger than age 70 years (OR=1.11, 95% CI 0.74-1.64) and in those patients aged 70 years and older (OR=2.23, 95% CI 1.61-3.08), although this estimate was not statistically significant. The effect was similar in asymptomatic patients based on 7 trials of 3378 individuals (OR=1.72, 95% CI 1.00-2.97). The review also found CAS associated with a significantly increased risk of at least moderate ( $\geq 50\%$ ) restenosis (4 RCTs; n=2115; OR=2.00, 95% CI 1.12 to 3.60) and a nonsignificant risk of severe ( $\geq 70\%$ ) restenosis (9 RCTs; n=5744; OR 1.26, 95% CI 0.79 to 2.00) in a pooled group of symptomatic and asymptomatic patients.

The Carotid Stenting Trialists' Collaboration (2016) published an individual patient data meta-analysis (N=4754 patients) of SPACE, EVA-3S, and ICSS data, plus data from symptomatic patients in CREST to evaluate the association between age and risk of stroke or death with CEA and CAS.<sup>53</sup> The periprocedural period was defined as 120 days, which is considerably longer than the conventional 30-day periprocedural definition. For symptomatic patients assigned to

CEA, there was no increase in the periprocedural or postprocedural risk of death or stroke for patients older than 65 compared with those younger than 60. In contrast, for patients assigned to CAS, the risk of periprocedural events increased with age, from a 2.1% risk for patients less than 60 years, to 11% for patients over 70 years. These analyses found increased periprocedural stroke risk for CAS versus CEA in patients approximately 65 years and older, but not among those younger patients (an age threshold was not defined). Age was not significantly associated with postprocedural stroke risk. The results would suggest that the risk-benefit profile for CAS in symptomatic patients enrolled in these trials could be modified by age, but there was considerable imprecision in the age-specific CAS versus CEA comparisons for periprocedural risk. For example, among patients ages 60 to 64 years, the HR comparing CAS with CEA for the periprocedural risk of stroke or death was 1.07 (95% CI, 0.56 to 2.01). These results were consistent with those in the 2020 Cochrane review.<sup>47</sup> In 2019, on behalf of the Carotid Stenting Trialists' Collaboration, Brott et al (2019) published another individual patient data meta-analysis of the same symptomatic patient group (N=4775 patients) from SPACE, EVA-3S, ICSS, and CREST to evaluate long-term outcomes (mean follow-up of 4 years).<sup>54</sup> Periprocedural and postprocedural risks continued to favor CEA.

Paraskevas et al (2014) conducted a systematic review of studies comparing cognitive outcomes after CEA with those after CAS.<sup>55</sup> Thirteen studies were included, with heterogeneity in the types of cognitive outcome measures reported. In qualitative analysis, reviewers found that most studies did not report a significant difference between CEA and CAS regarding cognitive outcomes and that heterogeneity across outcomes reported precluded more definitive conclusions.

### Section Summary: Systematic Reviews

The systematic reviews comparing CAS with CEA have corroborated the results of individual RCTs that early adverse events are higher with CAS than with CEA, that long-term stroke rates following the perioperative period are similar, and that restenosis rates are higher with CAS. These data would indicate that, for the average-risk patient with carotid stenosis, CAS is associated with net harm compared with CEA.

### Periprocedural Death or Stroke Rates Following Carotid Artery Stenting

Questions of periprocedural death or stroke rates were assessed in a TEC Assessment (2010).<sup>56</sup> Given that CAS (like CEA) trades the procedure-related risks of stroke and death for a reduced risk of stroke over subsequent years, and limits for periprocedural stroke and death rates that can be assumed to achieve a net clinical benefit outlined in current guidelines are less than 3% for asymptomatic and less than 6% for symptomatic patients, the Assessment sought evidence to address 2 questions: (1) Is the periprocedural rate of death or stroke with CAS less than 3% for asymptomatic and less than 6% for symptomatic patients? (2) For those subgroups defined by (a) medical comorbidities or (b) unfavorable anatomy, are periprocedural rates of death or stroke with CAS less than 3% for asymptomatic and less than 6% for symptomatic patients?

To address the first question, the Assessment identified 18 multicenter prospective registries collectively enrolling 20,194 patients. Eleven of those registries enrolled patients in accordance with the U.S. Food and Drug Administration labeling and with 30-day outcomes available for analysis by symptomatic status (13,783 asymptomatic, 3353 symptomatic). In 9 of those registries, 30-day death or stroke rates were either reported or obtained from investigators, and in the remaining 2, death or stroke rates were estimated from 30-day death/stroke/MI and MI rates. An independent assessment of neurologic outcomes was required in all but 1 registry. For asymptomatic patients, the pooled periprocedural death or stroke rate was 3.9% (95% CI, 3.3%-4.4%;  $I^2=57%$ ); for symptomatic patients, it was 7.4% (95% CI, 6.0%-9.0%;  $I^2=59%$ ).

A subsequent systematic review, without consideration to the Food and Drug Administration labeling, reported results consistent with the TEC Assessment (pooled periprocedural death/stroke rates in asymptomatic patients of 3.3% [95% CI, 2.6%-4.1%; 23 studies; n=8504

patients] and in symptomatic patients of 7.6% [95% CI, 6.3% to 9.1%; 42 studies; n=4910 patients]).<sup>57</sup>

To address the second question, the Assessment found that combined data from 2 registries reported periprocedural death or stroke rates for patients with unfavorable anatomy.<sup>58,59</sup> However, this included only 371 asymptomatic (30-day death or stroke rate, 2.7%; 95% CI, 1.5%-4.9%) and 60 symptomatic patients (30-day death or stroke rate, 1.7%; 95% CI, 0.3% -8.9%). No other registry reported results by symptomatic status for those subgroups.

Since the 2010 TEC Assessment, additional evidence has been published on rates of periprocedural stroke and death following CAS, particularly for subgroups defined by medical comorbidities. Spangler et al (2014) evaluated patients treated with isolated primary CEA (n=11336) or primary CAS (n=544) at 29 centers between 2003 and 2013 to assess periprocedural mortality and stroke risks for those considered at medically high-risk.<sup>60</sup> A Cox proportional hazards model was used to generate predicted 5-year mortality, and patients in the highest risk score quartile were considered high-risk. For asymptomatic patients, there were no significant differences between CEA and CAS for major periprocedural outcomes (major or minor stroke, MI, death) for either high- or low-risk patients. Periprocedural death or stroke rates with CAS were 1.1% for low-risk patients and 1.6% for high-risk patients. For symptomatic patients, periprocedural death or stroke rates were higher with CAS than with CEA for both low- and high-risk groups. For low-risk symptomatic patients, periprocedural death or stroke rates were 6.0% for CAS and 2.2% for CEA (p<.01). For high-risk symptomatic patients, periprocedural death or stroke rates were 9.3% for CAS and 2.5% for CEA (p<.01).

### Observational Study

Salzler et al (2017) conducted a large retrospective analysis of the increased use of CAS since the Centers for Medicare & Medicaid guidelines recommended CAS for high-risk patients needing carotid revascularization.<sup>61</sup> Data from the Nationwide Inpatient Sample were searched for patients undergoing carotid revascularization. From 2005 (when the guidelines were published) to 2011, 20,079 CEAs and 3447 CASs were performed on high-risk patients. During the study period, CAS utilization increased significantly among all high-risk patients. A subgroup analysis of symptomatic high-risk patients did not show an increase in CAS use, indicating that the increase in CAS was primarily in asymptomatic high-risk patients. The odds of in-hospital mortality (OR=2.6; 95% CI, 1.2-5.6) and postoperative in-hospital stroke (OR=1.5; 95% CI, 1.1-3.7) were independently and significantly higher in patients undergoing CAS compared with CEA in the overall sample of high-risk patients.

### Carotid Artery Stenting for Carotid Dissection

Carotid dissection is uncommon (incidence »2 per 100,000/year) and generally occurs in younger individuals.<sup>62</sup> With a frequently favorable prognosis, conservative therapy with anticoagulants to restore blood flow is typically employed while surgical intervention is reserved for patients whose symptoms fail to respond to conservative care. Some have described CAS as a potential treatment in those instances.<sup>63,64,65</sup> However, there are no clinical trials comparing alternative strategies and interventions. Current guidelines (detailed below) rate CAS for this indication as a class IIb (level of evidence: C) recommendation.

### Summary of Evidence

For individuals who have carotid artery stenosis who receive CAS, the evidence includes RCTs and systematic reviews of these trials. Relevant outcomes are overall survival, morbid events, and treatment-related mortality and morbidity. A substantial body of RCT evidence has compared outcomes of CAS with CEA for symptomatic and asymptomatic patients with carotid stenosis. The evidence does not support the use of CAS in carotid artery disease for the average-risk patient because early adverse events are higher with CAS and long-term outcomes are similar between the 2 procedures. Data from RCTs and large database studies have established that the risk of death or stroke with CAS exceeds the threshold considered acceptable to indicate overall benefit from the procedure. Therefore, for patients with carotid stenosis who are

suitable candidates for CEA, CAS does not improve health outcomes. The evidence is insufficient to determine that the technology results in an improvement in the net health outcome.

### Supplemental Information

The purpose of the following information is to provide reference material. Inclusion does not imply endorsement or alignment with the evidence review conclusions.

### Clinical Input From Physician Specialty Societies and Academic Medical Centers

While the various physician specialty societies and academic medical centers may collaborate with and make recommendations during this process, through the provision of appropriate reviewers, input received does not represent an endorsement or position statement by the physician specialty societies or academic medical centers, unless otherwise noted.

### 2009 Input

In response to requests from Blue Cross Blue Shield Association, input was received from 4 physician specialty societies (6 reviewers) and 4 academic medical centers in 2009. (Also, an unsolicited response from a specialty society was received.) Input strongly supported the use of carotid artery stenting (CAS) in recently symptomatic patients where surgical carotid endarterectomy cannot be performed due to anatomic reasons, although acknowledging the limited evidence about this subgroup. The lack of alternative treatments for recently symptomatic patients and the established increased risk of stroke were factors supporting this opinion.

### Practice Guidelines and Position Statements

Guidelines or position statements will be considered for inclusion in 'Supplemental Information' if they were issued by, or jointly by, a US professional society, an international society with US representation, or National Institute for Health and Care Excellence (NICE). Priority will be given to guidelines that are informed by a systematic review, include strength of evidence ratings, and include a description of management of conflict of interest.

### American Heart Association and American Stroke Association

The American Heart Association and the American Stroke Association (2021) issued guidance for the prevention of stroke in patients with stroke and transient ischemic attack (TIA).<sup>66</sup> They recommended that for patients with severe extracranial carotid artery stenosis ipsilateral to a nondisabling stroke or TIA, the choice between carotid endarterectomy (CEA) and CAS in patients who are candidates for intervention should be patient specific. Specific recommendations for CAS or CEA are summarized in Table 4.

**Table 4. Guidelines for CAS/CEA in Extracranial Carotid Stenosis**

Recommendation	COR <sup>a</sup>	LOE <sup>b</sup>
In patients with a TIA or nondisabling ischemic stroke within the past 6 months and ipsilateral severe (70%-99%) carotid artery stenosis, CEA is recommended to reduce the risk of future stroke, provided that perioperative morbidity and mortality risk is estimated to be <6%.	1	A
In patients with recent TIA or ischemic stroke and ipsilateral moderate (50%-69%) carotid stenosis as documented by catheter-based imaging or noninvasive imaging, CEA is recommended to reduce the risk of future stroke, depending on patient-specific factors such as age, sex, and comorbidities, if the perioperative morbidity and mortality risk is estimated to be <6%.	1	B-R
In patients ≥70 years of age with stroke or TIA in whom carotid revascularization is being considered, it is reasonable to select CEA over CAS to reduce the periprocedural stroke rate.	2a	B-R
In patients in whom revascularization is planned within 1 week of the index stroke, it is reasonable to choose CEA over CAS to reduce the periprocedural stroke rate.	2a	B-R

In patients with symptomatic severe stenosis ( $\geq 70\%$ ) in whom anatomic or medical conditions are present that increase the risk for surgery (such as radiation-induced stenosis or restenosis after CEA) it is reasonable to choose CAS to reduce the periprocedural complication rate.	2a	C-LD
In symptomatic patients at average or low risk of complications associated with endovascular intervention, when the ICA stenosis is $\geq 70\%$ by noninvasive imaging or $>50\%$ by catheter-based imaging and the anticipated rate of periprocedural stroke or death is $<6\%$ , CAS may be considered as an alternative to CEA for stroke prevention, particularly in patients with significant cardiovascular comorbidities predisposing to cardiovascular complications with endarterectomy.	2b	A

CAS: carotid artery angioplasty with stenting; CEA: carotid endarterectomy; COR: class of recommendation; ICA: internal carotid artery; LOE: level of evidence; TIA: transient ischemic attack.

<sup>a</sup> Class I: benefit  $\gg$  risk; Class IIa: benefit  $\gg$  risk; Class IIb: benefit  $\geq$  risk.

<sup>b</sup> Level A (data derived from multiple randomized controlled trials, meta-analyses of high-quality RCTs, or RCT corroborated by high-quality registry study); level B-R (data derived from  $\geq 1$  randomized controlled trial of moderate quality or meta-analysis of such trials); level C-LD (randomized or nonrandomized observational or registry studies with limitations of design or execution, meta-analyses of such studies, or physiological or mechanistic studies in human subjects).

### Society for Vascular Surgery

The Society for Vascular Surgery published updated guidelines for management of extracranial cerebrovascular disease in 2022.<sup>67</sup> They recommended CEA over CAS in low- and standard-risk patients with more than 50% symptomatic artery stenosis (strong evidence of high quality).

### American Stroke Association

The American Stroke Association (2011), along with 13 other medical societies, issued guidelines on the management of extracranial carotid and vertebral artery diseases, which are summarized in Table 5.<sup>68,69,70</sup>

**Table 5. Guidelines for Managing Patients With Extracranial Carotid and Vertebral Artery Disease**

Recommendation	COR <sup>a</sup>	LOE <sup>b</sup>
CAS is indicated as an alternative to CEA for symptomatic patients at average or low-risk of complications associated with endovascular intervention when the diameter of the lumen of the internal carotid artery is reduced by $>70\%$ , as documented by noninvasive imaging or $>50\%$ as documented by catheter angiography and the anticipated rate of periprocedural stroke or mortality is $<6\%$ (360)	I	B
Selection of asymptomatic patients for carotid revascularization should be guided by an assessment of comorbid conditions, life expectancy, and other individual factors and should include a thorough discussion of the risks and benefits of the procedure with an understanding of patient preferences	I	C
It is reasonable to choose CEA over CAS when revascularization is indicated in older patients, particularly when arterial pathoanatomy is unfavorable for endovascular intervention	IIa	B
It is reasonable to choose CAS over CEA when revascularization is indicated in patients with neck anatomy unfavorable for arterial surgery	IIa	B
When revascularization is indicated for patients with TIA or stroke and there are no contraindications to early revascularization, intervention within 2 week of the index event is reasonable rather than delaying surgery	IIa	B
Prophylactic CAS might be considered in highly selected patients with asymptomatic carotid stenosis (minimum 60% by angiography, 70% by validated Doppler ultrasound), but its effectiveness compared with medical therapy alone in this situation is not well established	IIb	B
In symptomatic or asymptomatic patients at high-risk of complications for carotid revascularization by either CEA or CAS because of comorbidities, the effectiveness of revascularization versus medical therapy alone is not well established	IIb	B
Carotid angioplasty and stenting might be considered when ischemic neurologic symptoms have not responded to antithrombotic therapy after acute carotid dissection	IIb	C
Except in extraordinary circumstances, carotid revascularization by either CEA or CAS is not recommended when atherosclerosis narrows the lumen by $<50\%$	III	A

Carotid revascularization is not recommended for patients with chronic total occlusion of the targeted carotid artery	III	C
Carotid revascularization is not recommended for patients with severe disability caused by cerebral infarction that precludes preservation of useful function	III	C

CAS: carotid artery angioplasty with stenting; CEA: carotid endarterectomy; COR: class of recommendation; LOE: level of evidence; TIA: transient ischemic attack.

<sup>a</sup> Class I: benefit >>> risk; class IIa benefit >> risk; class IIb benefit ≥ risk; class III: no benefit.

<sup>b</sup> Level A (data derived from multiple randomized controlled trials or meta-analyses; multiple populations evaluated); level B (data derived from a single randomized controlled trial or nonrandomized studies; limited populations evaluated); level C (only consensus opinion of experts, case studies, or standard of care; very limited populations evaluated).

### U.S. Preventive Services Task Force Recommendations

Not applicable.

### Medicare National Coverage

The Center for Medicaid & Medicare Services (CMS; 2001) issued national coverage policy that restricted coverage for carotid angioplasty and stenting to patients participating in a clinical trial with category B investigational device exemption (IDE) designation from the U.S. Food and Drug Administration (FDA). Percutaneous transluminal angioplasty of the vertebral and cerebral arteries remained noncovered.

When the FDA approved the first (Guidant) devices, Medicare coverage under the IDE was no longer available for that manufacturer's devices and was not applicable to the FDA-required postapproval studies. Thus, in 2004, Medicare broadened its national coverage policy and "determined that the evidence is adequate to conclude that percutaneous transluminal angioplasty with carotid stent placement is reasonable and necessary when performed consistent with the FDA approval of the carotid stent device and in an FDA required post-approval study." For unapproved stents and embolic protection devices, the prior policy remained in effect and restricted coverage to patients participating in an FDA-approved category B IDE trial of stent placement in the cervical carotid artery.

While the Medicare decision differed from the conclusions of this evidence review, Medicare made a public policy decision "that making available new, effective therapies aimed at addressing treatment and prevention of cerebrovascular disease was important to Medicare beneficiaries." Medicare also noted that it recognized the value in supporting postapproval studies as "the collected data may provide an opportunity for practitioners to determine which patients are most appropriate for carotid artery stenting and to reinforce IDE trial data on health outcomes and adverse events."

CMS provides a continually updated listing of facilities eligible for Medicare reimbursement that meet CMS's minimum facility standards for performing CAS for high-risk patients.

In 2005, CMS determined that CAS with embolic protection devices was reasonable and necessary for patients at high risk for carotid endarterectomy (CEA) who also have symptomatic carotid artery stenosis 70% or more.<sup>71</sup> The CMS limited coverage for these patients to procedures performed using the FDA-approved devices. The CMS also limited coverage for patients at high risk for CEA with symptomatic carotid artery stenosis between 50% and 70%, and for patients at high risk for CEA with asymptomatic stenosis 80% or more, to the FDA-approved category B, IDE clinical trials for unapproved devices, or to the FDA-required postapproval studies for approved devices. The CMS defined patients at high-risk for CEA as having significant comorbidities and/or anatomic risk factors (i.e., recurrent stenosis and/or previous radical neck dissection) who would be poor candidates for CEA in the opinion of a surgeon.

In 2007, a decision memo reaffirmed CMS's previous decision following a request to expand coverage while clarifying that "CAS is only covered when used with an embolic protection device and is, therefore, not covered if deployment of the distal embolic protection device is



not technically possible." In 2008, in a sixth reconsideration, and in 2009, in a seventh reconsideration, CMS reaffirmed its prior coverage decisions.

In 2012, CMS convened a Medicare Evidence Development & Coverage Advisory Committee panel to consider management of carotid atherosclerosis. Medicare Evidence Development & Coverage Advisory Committee panel members voted on specific questions using a scale of 1 (low confidence) to 5 (high confidence). For symptomatic patients not considered at high risk, the mean scores to the question of whether CAS is the favored treatment strategy in this population was 1.85, and for CEA 3.6. For asymptomatic patients not considered high-risk, the evidence was judged to have not reached a level of certainty to determine a favored treatment.

### Ongoing and Unpublished Clinical Trials

Some currently unpublished trials that might influence this review are listed in Table 6.

**Table 6. Summary of Key Trials**

NCT No.	Trial Name	Planned Enrollment	Completion Date
<i>Ongoing</i>			
NCT02089217	Carotid revascularization and medical management for asymptomatic carotid stenosis trial (CREST-2)	2480	Dec 2022
ISRCTN97744893	European Carotid Surgery Trial 2 (ECST-2): a randomized controlled trial	2000	Mar 2023
<i>Unpublished</i>			
NCT02538276	Carotid Endarterectomy and Carotid Artery Stenting in Brazil	500	Jul 2019

ISRCTN: International Standard Randomized Controlled Trial Number; NCT: national clinical trial.

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### Documentation for Clinical Review

**Please provide the following documentation:**

- History and physical and/or consultation notes including:
  - Stenosis measurement
  - Documentation of focal cerebral ischemia including duration or nondisabling stroke
  - Reason carotid endarterectomy is contraindicated

**Post Service (in addition to the above, please include the following):**

- Operative report(s)

### Coding

*This Policy relates only to the services or supplies described herein. Benefits may vary according to product design; therefore, contract language should be reviewed before applying the terms of the Policy.*

The following codes are included below for informational purposes. Inclusion or exclusion of a code(s) does not constitute or imply member coverage or provider reimbursement policy. Policy Statements are intended to provide member coverage information and may include the use of some codes for clarity. The Policy Guidelines section may also provide additional information for how to interpret the Policy Statements and to provide coding guidance in some cases.

Type	Code	Description
CPT®	0075T	Transcatheter placement of extracranial vertebral artery stent(s), including radiologic supervision and interpretation, open or percutaneous; initial vessel
	0076T	Transcatheter placement of extracranial vertebral artery stent(s), including radiologic supervision and interpretation, open or percutaneous; each additional vessel (List separately in addition to code for primary procedure)
	37215	Transcatheter placement of intravascular stent(s), cervical carotid artery, open or percutaneous, including angioplasty, when performed, and radiological supervision and interpretation; with distal embolic protection
	37216	Transcatheter placement of intravascular stent(s), cervical carotid artery, open or percutaneous, including angioplasty, when performed, and radiological supervision and interpretation; without distal embolic protection
	37217	Transcatheter placement of intravascular stent(s), intrathoracic common carotid artery or innominate artery by retrograde treatment, open ipsilateral cervical carotid artery exposure, including angioplasty, when performed, and radiological supervision and interpretation
HCPCS	None	

### Policy History

This section provides a chronological history of the activities, updates and changes that have occurred with this Medical Policy.

Effective Date	Action
12/18/2009	New policy Portions of this policy have been derived from the previously existing BSC Medical Policy Extracranial Carotid Angioplasty and Stenting and Cerebral Angioplasty and Stenting for Atherosclerosis, Stroke and Vasospasm
04/01/2011	Policy title change from Extracranial Carotid Angioplasty and Stenting with position change
01/01/2015	Coding Update
06/30/2015	Policy title change from Carotid (Extracranial) Angioplasty and Stenting Policy revision with position change
08/01/2016	Policy title change from Extracranial Carotid Angioplasty/Stenting Policy revision without position change
07/01/2017	Policy revision without position change
09/01/2018	Policy revision without position change
07/01/2019	Policy revision without position change
07/01/2020	Annual review. No change to policy statement. Literature review updated.
07/01/2021	Annual review. No change to policy statement. Literature review updated.
07/01/2022	Annual review. Policy statement and literature review updated.

## Definitions of Decision Determinations

**Medically Necessary:** Services that are Medically Necessary include only those which have been established as safe and effective, are furnished under generally accepted professional standards to treat illness, injury or medical condition, and which, as determined by Blue Shield, are: (a) consistent with Blue Shield medical policy; (b) consistent with the symptoms or diagnosis; (c) not furnished primarily for the convenience of the patient, the attending Physician or other provider; (d) furnished at the most appropriate level which can be provided safely and effectively to the patient; and (e) not more costly than an alternative service or sequence of services at least as likely to produce equivalent therapeutic or diagnostic results as to the diagnosis or treatment of the Member's illness, injury, or disease.

**Investigational/Experimental:** A treatment, procedure, or drug is investigational when it has not been recognized as safe and effective for use in treating the particular condition in accordance with generally accepted professional medical standards. This includes services where approval by the federal or state governmental is required prior to use, but has not yet been granted.

**Split Evaluation:** Blue Shield of California/Blue Shield of California Life & Health Insurance Company (Blue Shield) policy review can result in a split evaluation, where a treatment, procedure, or drug will be considered to be investigational for certain indications or conditions, but will be deemed safe and effective for other indications or conditions, and therefore potentially medically necessary in those instances.

## Prior Authorization Requirements (as applicable to your plan)

Within five days before the actual date of service, the provider must confirm with Blue Shield that the member's health plan coverage is still in effect. Blue Shield reserves the right to revoke an authorization prior to services being rendered based on cancellation of the member's eligibility. Final determination of benefits will be made after review of the claim for limitations or exclusions.

Questions regarding the applicability of this policy should be directed to the Prior Authorization Department at (800) 541-6652, or the Transplant Case Management Department at (800) 637-2066 ext. 3507708 or visit the provider portal at [www.blueshieldca.com/provider](http://www.blueshieldca.com/provider).

*Disclaimer: This medical policy is a guide in evaluating the medical necessity of a particular service or treatment. Blue Shield of California may consider published peer-reviewed scientific literature, national guidelines, and local standards of practice in developing its medical policy. Federal and state law, as well as contract language, including definitions and specific contract provisions/exclusions, take precedence over medical policy and must be considered first in determining covered services. Member contracts may differ in their benefits. Blue Shield reserves the right to review and update policies as appropriate.*



**Appendix A**

POLICY STATEMENT	
BEFORE <u>Red font: Verbiage removed</u>	AFTER <u>Blue font: Verbiage Changes/Additions</u>
<p><b>Extracranial Carotid Artery Stenting 7.01.68</b></p> <p><b>Policy Statement:</b> Carotid angioplasty with associated stenting and embolic protection may be considered <b>medically necessary</b> in <b>patients</b> with <b>all</b> of the following:</p> <ol style="list-style-type: none"> <li>I. 50% to 99% stenosis (North American Symptomatic Carotid Endarterectomy Trial [NASCET] measurement)</li> <li>II. Symptoms of focal cerebral ischemia (transient ischemic attack or monocular blindness) in the previous 120 days, symptom duration less than 24 hours, or nondisabling stroke</li> <li>III. Anatomic contraindication for carotid endarterectomy (e.g., prior radiotherapy or neck surgery, lesions surgically inaccessible, spinal immobility, or tracheostomy)</li> </ol> <p>Carotid angioplasty with associated stenting and embolic protection is considered <b>investigational</b> for all other indications, including but not limited to, <b>patients</b> with carotid stenosis who are suitable candidates for carotid endarterectomy (CEA) and patients with carotid artery dissection.</p> <p>Carotid angioplasty without associated stenting and embolic protection is considered <b>investigational</b> for all indications, including but not limited to, <b>patients</b> with carotid stenosis who are suitable candidates for carotid endarterectomy (CEA) and patients with carotid artery dissection.</p>	<p><b>Extracranial Carotid Artery Stenting 7.01.68</b></p> <p><b>Policy Statement:</b></p> <ol style="list-style-type: none"> <li>I. Carotid angioplasty with associated stenting and embolic protection may be considered <b>medically necessary</b> in <b>individuals</b> with <b>all</b> of the following:             <ol style="list-style-type: none"> <li>A. 50% to 99% stenosis (North American Symptomatic Carotid Endarterectomy Trial [NASCET] measurement)</li> <li>B. Symptoms of focal cerebral ischemia (transient ischemic attack or monocular blindness) in the previous 120 days, symptom duration less than 24 hours, or nondisabling stroke</li> <li>C. Anatomic contraindication for carotid endarterectomy (e.g., prior radiotherapy or neck surgery, lesions surgically inaccessible, spinal immobility, or tracheostomy)</li> </ol> </li> </ol> <p>Carotid angioplasty with associated stenting and embolic protection is considered <b>investigational</b> for all other indications, including but not limited to, <b>individuals</b> with carotid stenosis who are suitable candidates for carotid endarterectomy (CEA) and patients with carotid artery dissection.</p> <p>Carotid angioplasty without associated stenting and embolic protection is considered <b>investigational</b> for all indications, including but not limited to, <b>individuals</b> with carotid stenosis who are suitable candidates for carotid endarterectomy (CEA) and patients with carotid artery dissection.</p>